Canadian Forces Personnel and Family Support Services



Services de soutien au personnel et aux familles des Forces canadiennes

7331-1 (DGPFSS)

November 2011

Distribution List

NON-PUBLIC PROPERTY (NPP) FRAUD PREVENTION HANDBOOK AND QUESTIONNAIRE

Refs: A. *The NPP Fraud Prevention Handbook* (enclosed) B. *The NPP Fraud Prevention Questionnaire* (enclosed)

1. The NPP Fraud Prevention Handbook and Questionnaire (enclosed) are issued on the authority of DGPFSS as Managing Director of NPP.

2. It is intended as an initial step in communicating the existence of the NPP Fraud Prevention Strategy and is a reference for Base/Wing/Ship/Small Unit Commanders, managers, supervisors, and employees to assist in understanding, preventing, detecting fraud, waste and abuse of NPP.

3. All individuals who manage NPP activities are encouraged to read these documents to identify high risk areas for losses of resources through fraud, waste, abuse, mismanagement and to access the adequacy of preventative measures and controls. Collectively we must protect NPP from fraud, waste and abuse. 7331-1 (DGSSPF)

Le novembre 2011

Liste de distribution

GUIDE DE PRÉVENTION DE LA FRAUDE AU SEIN DES BIENS NON PUBLICS ET QUESTIONNAIRE

Réf. : A. Guide de prévention de la fraude au sein des Biens non publics (ci-joint) B. Questionnaire de prévention de la fraude au sein des Biens non publics (ci-joint)

1. Le Guide de prévention de la fraude au sein des Biens non publics et le questionnaire (ci-joints) sont publiés avec l'autorisation du DGSSPF à titre de directeur général des BNP.

2. Il constitue une mesure initiale pour communiquer l'existence de la stratégie de prévention de la fraude au sein des BNP et servira de référence pour les commandants des bases, des escadres, des navires et des petites unités de même que les gestionnaires, les surveillants et les employés pour aider à comprendre, à prévenir et à détecter la fraude, le gaspillage et l'abus des ressources des BNP.

3. Toute personne qui gère des activités des BNP devrait lire ces documents afin d'identifier les risques élevés de pertes de ressources attribuables à la fraude, au gaspillage, à l'abus et à une mauvaise gestion et de vérifier si les mesures de prévention et de contrôle sont adéquates. La protection des BNP contre la fraude, le gaspillage et l'abus doit être un effort collectif.

Canada

4. Should you have any further questions or require clarification you may contact the Special Advisor to CFO, Sarah Myrer, (<u>myrer.sarah@cfpsa.com</u>) (613) 995-7186.

4. Si vous avez des questions, n'hésitez pas à communiquer avec Sarah Myrer, conseillère spéciale de la CSF, au 613-995-7186, ou à l'adresse <u>myrer.sarah@aspfc.com</u>.

Le directeur général des Biens non publics,

O.s. m

Brigadier-général F.G. Bigelow Brigadier-General Managing Director Non-Public Property

Enclosures: 2

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THE NON-PUBLIC PROPERTY (NPP) FRAUD PREVENTION HANDBOOK -

To protect Non-Public Property (NPP) from fraud, waste, and abuse, Director General Moral and Welfare Services (DGMWS) has established a prevention and detection strategy (based on the current DND/CF Fraud Prevention Handbook) to:

- a. develop an *awareness* of the nature and scope of potential fraud, waste and abuse situations within NPP;
- b. provide *guidance* to "Staff of the Non-Public Funds, Canadian Forces", Military members and Public Servants within DND concerning actions to be taken when such situations are encountered;
- c. *communicate* risk identification methodologies and tools to allow leaders to target their efforts in high risk/high consequence areas;
- d. systematically *identify* potential fraud, waste and abuse situations of NPP; and
- e. *Investigate* those situations that are determined to warrant detailed examination and analysis.

The support of the "Staff of the Non-Public Funds", Canadian Forces, Military members and Public Servants within DND is required to develop a consistent NPP strategy and to send a clear message that fraud, waste and abuse situations of NPP will not be tolerated.

This NPP Fraud Prevention Handbook is issued on the authority of DGMWS as Managing Director of NPP. It is intended as an initial step in communicating the existence of the NPP Fraud Prevention Strategy and is a reference for Base/Wing/Ship/Small Unit Commanders, managers, supervisors, and employees to assist in understanding, preventing, detecting fraud, waste and abuse of NPP.

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SECTION 1 - GENERAL

INTRODUCTION

Fraud can occur in any organization at any time when the wrong combination of *opportunity*, *pressure* and *rationalization* exists.

Opportunities may be presented when controls are weak, during major organizational changes or when responsibilities have not been appropriately segregated. Honest people can be tempted to cross the line when there appears to be little risk of getting caught.

Pressures or needs can exist when individuals experience financial difficulties. A desperate need can drive a normally honest person to take a risk of committing fraud.

Rationalization involves individuals resolving internal ethical dilemmas by convincing themselves that the actions being taken are not criminal or dishonest. People can rationalize that increasing workloads, unpaid overtime or pay freezes are sufficient grounds to begin paying themselves. People can also rationalize through statements such as: "Everybody's doing it"; I'll pay it back"; or, "It's peanuts in comparison to the waste I've seen in other areas".

AIM

The aim of this handbook is to communicate the existence of a NPP Fraud Risk Management Strategy and to inform "Staff of the Non-Public Funds, Canadian Forces", and Military members and Public Servants within CFMWS of their specific responsibilities for preventing fraud, waste and abuse.

The Handbook is also designed to assist "Staff of the Non-Public Funds, Canadian Forces", Military members, and Public Servants within NPP in developing local strategies and controls to prevent and detect fraud, waste and abuse.

SCOPE

This handbook will provide a synopsis of types of fraud waste and abuse, warning signs (the "Red Flags"), relevant internal controls and security measures, and pertinent links and references for the following topics:

- a. Fraud prevention;
- b. Procurement of goods and contracting for services
- c. Non-Public Property (NPP);
- d. Protection of Resale Goods and Assets; and
- e Safeguarding and disposal of assets.

DEFINITIONS

Fraud. Fraud is defined as follows:

a. Intentional deception resulting in **injury** to another. Elements of fraud are a false and material **misrepresentation** made by one who either knows it is false or is ignorant of its truth; the maker's intent that the representation be relied on by the person and in a manner reasonably contemplated upon; the person's ignorance of the falsity of the representation; the person's rightful or justified reliance; and proximate injury to the person. (Canadian Law Dictionary, pg 89, 1983.) b. To defraud is to deprive by deceit: it is by deceit to induce a man/woman to act to his/her injury. More tersely it may be put, that to deceive is by falsehood to induce a state of mind; to defraud is by deceit to induce a course of action (Buckley J. in *Re London & Globe Fin. Corp. Ltd.*, [1903] 1 Ch. 728 at 732-33).

EXAMPLES OF FRAUD, WASTE AND ABUSE

NPP, like any other large organization, may experience fraud and abuse. Examples include but are not limited to:

- a. Forgery or alteration of all types of documents including travel claims and all types of financial records;
- b. Forgery or alteration of cheques, bank drafts, or other negotiable financial documents;
- c. Impropriety in the handling or reporting of money or financial transactions;
- d. Disclosing confidential and proprietary financial information to persons not authorized to receive it;
- e. Use of NPP, supplies, or other assets for other than their intended purpose;
- f. Accepting or seeking anything of value from contractors, vendors, or persons providing goods or services to NPP;
- g. Destruction, removal, or inappropriate use of vehicles, equipment, buildings, and facilities;
- h. Destruction, removal, or inappropriate use of NPP records and documents; and
- i. Breach of trust, conflict of interest, bribery, and other improprieties in the contracting or procurement process.

IMPACT OF FRAUD AND MISAPPROPRIATION

DGMWS is responsible for administering Non-Public Property (NPP) on behalf of the Chief of Defence Staff (CDS) and for delivering selected public morale and welfare programs, services, and activities to eligible members on behalf of the Chief of Military Personnel (CMP). Any fraud will impact our service delivery at Bases/Unit/Wings and could result in a loss of public trust. Widespread fraud and misappropriation also will destroy the reputation of and trust in the managing staff of NPP.

SECTION 2 – FRAUD PREVENTION

ASSESSING THE RISK OF FRAUD

The following conditions indicate a high risk of fraud in an organization:

- a. Internal controls and/or security measures are absent, weak, or loosely enforced;
- b. Employees are hired without proper Reliability Checks to confirm honesty and integrity;
- c. An employee has an insoluble personal problem, usually financial in nature, brought about by family medical needs, alcoholism, drug abuse, excessive gambling, or expensive tastes. (It must not be presumed; however that an employee is a high risk because of their family medical needs or needs resulting from a disability or because of the needs or conduct of a family member).;
- d. Compliance Assurance resources are inadequate; and
- e. Security resources are inadequate.

Some basic indicators of potential fraud/misappropriation include:

- a. Adjusting journal entries without proper authorization and supporting details;
- b. Expenditures that lack supporting documents;
- c. False and improper entries in accounting books and records;
- d. Unauthorized payments and/or unauthorized use of NPP assets;
- e. Destruction, counterfeiting, and forgery of documents that support payments; and
- f. Overstated or understated account balances.

Each fraud includes the following:

- a. One or more fraud perpetrator;
- b. A motive for committing the fraud personal or organizational benefit;
- c. A means for committing the fraud use of deception to convert money or material from their intended purpose to an unauthorized one;
- d. An opportunity to commit the fraud;
- e. An opportunity to profit from the fraud either for the individual or the organization; and
- f. A belief by the fraud perpetrator(s) that they will not be caught.

INTERNAL CONTROL – Self Assessment of Risk

Internal Control. Effective internal control is crucial to the prevention and detection of fraud and misappropriation. Internal control comprises those elements of an organization (including its resources, systems, processes, culture, structure, and tasks) that, taken together, support people in the achievement of the organization's objectives. Managers at all levels are responsible for the establishment, maintenance, and restoration of effective internal control within their organization or sphere of responsibility. Attached you will find a self-administered risk assessment questionnaire to be used by managers in their area of responsibility. For current managers, this questionnaire should be completed annually. For new managers, this questionnaire should be completed shortly after commencement of position.

REFERENCES

A-FN-105-001/AG-001 Chapter 5 – Principles of Internal Controls

Staff of the NPF, Canadian Forces Ethical Principles Policy

Canadian Institute of Chartered Accountants Publication *Control and Governance - Number 1: Guidance on Control* November 1995

SECTION 3 – TYPES OF FRAUDS AND CONTROLS

PROCUREMENT OF GOODS AND CONTRACTING FOR SERVICES

TYPES OF FRAUD

Types of fraud applicable to goods procurement and contracting for services are listed in Table 3-1 below.

Table 3-1 Procurement and Contracting Frauds and Red Flags

Type of Fraud	Example	Red Flags
Fictitious Invoices - Any invoice not reflective of a legitimate sale and purchase.	 Non-existent supplier Payment for goods not received Duplicate payment for goods purchased 	 Invoices from strange/unknown vendors Invoices with Post Office Box addresses only (i.e. no verifiable street address, no telephone numbers, etc.) Invoices for types of goods not received or used by the unit Multiple cases of duplicate invoices
Excess Purchase of Goods - Any purchase of goods exceeding legitimate requirements and/or exceeding financial spending authority limits	 Purchase of excess supplies/ inventory. Excess is diverted to military member, DND employee or NPF employee and converted to personal gain. Purchase of non-existent goods. Payment is split between Member/ Employee and vendor. Invoice splitting. A large purchase exceeding authorized financial spending authority limits is split into several smaller purchases. Each smaller purchase is within authorized spending limits and is invoiced and paid for separately, Bypassing the spending limits. 	 Discrepancies between quantity of inventory/supplies on hand and quantities shown on invoices Shortages or overages of supplies/inventory Discrepancies between quantities of inventory/supplies ordered and quantities shown on invoices Multiple purchases of the same commodity or similar items within a short time period, the total cost of which exceeds authorized financial spending limits Acquisition card purchases not authorized by the card holder
Overbilling - Any payment exceeding the value of goods purchased.	 Vendor and/or Member/Employee submits artificially inflated invoices for payment. Overpayment is diverted or paid to Member/ Employee or an accomplice. Member/Employee alters legitimate invoices requesting additional (fictitious) amounts payable to another person. Payment is diverted or paid to Member/Employee or an accomplice. 	 Invoices with non-competitive prices (i.e. prices for commodities higher than normal prices in the marketplace) Recent/short notice/no notice significant increases in prices above a vendor's traditional prices Ink amendments or other signs of alteration to printed invoices
Cheques Payable to Members/ Employees - Any payment for goods made to Members/Employees or vendor companies controlled by them.	- Members/Employees intercept and alter legitimate invoices, or submit fictitious invoices, so that payments are made to the Members/Employees or companies controlled by them.	 Vendor invoices bearing the address or telephone number of Members/Employees or their relatives Vendor invoices with company names that are identical to names of Members/Employees Vendor invoices with P.O. Box addresses only Cancelled cheques endorsed with the signature/initials of Members/Employees Cheques are prepared and authorized by a single Member/Employee

Table 3–1 (cont'd) Procurement and Contracting Frauds and Red Flags

Type of Fraud	Examples	Red Flags
Bid-Rigging, Kickbacks, and Secret Commissions - Manipulation of the contract bidding process for personal gain. Receipt of bribes, gifts, and secret commissions in return for awarding a procurement contract.	 Member/Employee rigs bids or uses insider knowledge/influence to ensure award of a procurement contract to a vendor controlled by themselves or an accomplice. Member/Employee receives bribes, kickbacks, gratuities, gifts, other considerations, etc. in return for awarding or influencing the award of a contract to a specific vendor. 	 Lack of competitive bids Timing and patterns of bids Patterns of selecting new vendors Undue amount of contracts awarded to and procurement from one or more specific vendors Sole source contracts Non-competitive pricing Significant price changes or changed orders (especially after a contract is awarded) Unhappy/disgruntled purchasing agents Purchasing agents living beyond their financial means Complaints from other vendors Vendors with P.O. Box addresses only
Conflicts of Interest - A Member/Employee has an undisclosed economic interest in a procurement transaction	 A Member/Employee secretly owns a business that supplies goods to NPP. 	 Member/Employee owns a business that supplies NPP. Other vendor complaints
Product Substitution - A vendor supplies substandard goods and submits an invoice for goods of higher quality/type.	- Vendor deliberately supplies poor quality, defective, or spoiled goods, or goods that do not meet procurement specifications, and bills for goods of the proper quality/type.	 Discrepancies between types of items ordered and items received Excessive damage or poor condition of items received
Short Shipping - A vendor supplies less goods than were ordered while billing for the original order quantity.	- Vendor deliberately supplies less goods while billing for the full quantity.	- Discrepancies between quantities on purchase orders, bill of lading, invoices, receipts, and quantities of items received

The following <u>may</u> also indicate fraudulent activity by personnel in charge of contracting/procurement:

- a. <u>Sole Source or Few Suppliers</u>. The outlet deals with only one or a few suppliers who rarely change. Most orders go to one or two suppliers.
- b. <u>**Concentrated Purchasing Authority</u>**. Final purchasing decisions are made by one person, with no independent verification.</u>
- c. <u>Living Beyond One's Means</u>. The lifestyle of the person with purchasing authority is clearly more affluent than their salary would allow.
- d. <u>Purchasing Records</u>. Purchasing files are not easily accessible or understandable.
- e. <u>Complex Purchase Orders</u>. Large orders are not covered by a single purchase order, but are broken up into confusing elements, including changes and add-ons.
- f. Lack of Receiving Reports. There are no verified receiving reports.
- g. <u>Vendor Complaints</u>. Vendors complain that they cannot get any of the outlet's business -- it is normal that 20% to 25% of local vendors should change annually.
- h. **<u>Refusal of Promotion/Transfer</u>**. Employee who refuses a promotion or transfer that would move them to another job.

- i. <u>**Purchaser Work Habits.**</u> Employees who arrive at work early and leave late, and never take leave or vacations.
- j. <u>**Purchasing Costs.**</u> Cost of goods have risen faster than the current inflation rate.

INTERNAL CONTROLS

Key controls (it may be impossible to implement all internal controls) for preventing fraud in goods procurement and services contracting include:

- a. Fraud awareness;
- b. Effective tendering and budgeting;
- c. Good knowledge of vendors and contractors who supply goods and services to the unit;
- d. Proper documentation serial numbered purchase orders, receipts, and cheques;
- e. Proper approval procedures for procurement and contracting transactions, including detailed background information on vendors and contractors;
- f. Segregation of duties procurement/contracting, requisition/purchase order, financial commitment, payment authorization, accounts payable invoice processing, cheque preparation, and receiving of goods must be performed by different personnel;
- g. Compliance with policy on conflicts of interest and acceptance of gifts from prospective/actual vendors;
- h. Reconciliation of purchase orders/requisitions, invoices, cheques/payments, bills of lading, and receipts;
- i. Purchasing agents and contracting personnel must not be responsible for disposal of obsolete or surplus inventory, scrap, or fixed assets;
- j. Prompt reporting of discrepancies, irregularities, and suspected violations to the proper authorities for investigation; and
- k. Timely investigation of discrepancies, irregularities, and suspected violations by appropriate authorities.

FINANCIAL AUTHORITY

For specific information on the financial authority limits for goods and services procurement, including emergency financial limits, see the '<u>CDS Delegation of Authorities for Financial</u> <u>Administration of NPP</u>' Matrix

POLICIES AND PROCEDURES – RELEVANT LINKS

Policies and procedures applicable to procurement and contracting for services can be found at the following link:

A-FN-105-001/AG-001, Policy and Procedures for Non Public Property (NPP) accounting, <u>Chapter</u> 18, <u>Cash and Other Receipts</u>

<u>NPP Contracting Policy</u> available on the cfmws.ca website - Finance Division

NON-PUBLIC PROPERTY (NPP)

GENERAL

The sector of NPP is extensive and includes such varied entities as:

- a. Unit messes, kit shops, unit funds, and other institutes;
- b. Unit clubs and recreational organizations;
- c. CANEX retail operations; and
- d. SISIP Retail Financial Services.

All NPP entities, regardless of type, provide goods and/or services to authorized patrons. NPP entities are vulnerable, in general, to the same types of frauds experienced by private sector wholesale and retail businesses.

TYPES OF FRAUD

Types of fraud applicable to NPP, messes, and institutes are listed at Table 3-2 below.

Type of Fraud	Examples	Red Flags
Goods Procurement and Contracting for Services Frauds (Acquisition and Payment Cycle) - Any type of fraudulent activity related to purchasing goods or services. See Table 3-1 for details	 Fictitious Invoices Excess Purchase of Goods and/or Services Overbilling Cheques Payable to Employees Bid-Rigging, Kickbacks, and Secret Commissions Conflicts of Interest Product Substitution Short Shipping 	See Table 3-1.
Compensation and Benefits Frauds (Payroll and Personnel Cycle) - Any type of fraudulent activity related to compensation and/or benefits paid to NPF employees.	Payroll Fraud - Ghost Employees - Overpayment of Wages - Withholding Tax Schemes - Benefits Schemes	 Poor central control - failure to have procedures in place to monitor/identify and investigate anomalies Paycheques for more than one employee are deposited to the same bank account Paycheques for more than one employee are mailed to a single address Paycheques for one employee endorsed with another employee's signature/initials A single Social Insurance Number is shared by more than one employee without income tax or other payroll deductions Delinquent payroll tax notices from Revenue Canada Discrepancies between member/employee rank/classification and pay rate Single employee working overtime in a unit/section Overtime during Statutory Holidays and other periods in which work normally is not authorized Excessive overtime Missing, altered, incomplete, or inaccurate overtime records
Other Personal Expenses Frauds	Personal Expense Fraud - Fictitious Expenses - Altered Expenses - Unallowable Expenses	 Ink amendments and whiteout on documents Duplicate or multiple claims for the same expense Unreasonable mileage distances claimed Unreasonable amounts for reimbursement claimed Unreasonable or questionable items claimed Reluctance, refusal, or inability to justify/explain items and amounts claimed Unallowable items claimed

Table 3-2 NPP, Messes, and Institutes Frauds and Red Flags

	- Receipts and Government Travel Card (AMEX) slips for questionable, unallowable, or unexplained items
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Table 3-2 (cont'd) NPP, Messes, and Institutes Frauds and Red Flags

Type of Fraud	Examples	Red Flags
Sales and Collection Cycle Frauds - Any type of fraudulent activity related to the sale of goods and services.	Theft of Cash (Front-End Fraud) - Unrecorded Sales/Sales Taxes - Under Ringing Sales on Cash Register - Lapping - Theft of Funds from Voided Sales and Returns Theft of Inventory and Other Assets - Ordering/Shipping Goods to Employee's Residence - Ordering Goods for Personal Use Kickbacks to Customers - Underbilling for Merchandise and Splitting the Difference with the Customer - Writing Off Receivables Owed to NPP Entity for a Fee Improper Barter - Non-monetary exchange of goods or services with another NPP entity or a commercial entity without proper authorization/documentation, and/or at a financial loss	 Customer Complaints Vendor Complaints Missing Invoices, Receipts, Cash Register Tapes, or Other Documents Non-Payment by Customers Shipments to Customers with the Same Address as Employees Missing Inventory Unexplained Shortages of Cash on Hand <u>Statistical Analysis</u> Prices Charged by Product by Customer Credit Granting Approval vs. Actual Sales to Customers Customer Balances vs. Sales Customer Balances vs. Length of Time Doing Business With the Customer Receivable Write-Offs Credit Memos by Customers Time Between Order and Delivery Discounts By Customer in Descending Volume of Purchase
Inventory and Warehousing Cycle Frauds - Any type of fraudulent activity related to the purchase and warehousing of goods/merchandise for manufacture and resale.	 Ordering Unneeded Inventory Appropriating Inventory for Personal Use Theft of Inventory and Scrap Proceeds Charging Embezzlements to Inventory 	 Excessive Inventory Shrinkage Discrepancies in Purchase Orders, Receiving Records, Inventory Records, Raw Material Requisitions, Shipping Documents, and Other Records Disposals Followed by Reorders Shipments to Employees' Residence Addresses Excessive Purchases by Item or Vendor Unduly Low Inventory for Specific Item Types Excessive Costs Per Inventory Item Over Time Excessive Overhead Per Inventory Item Patterns of Shortage by Inventory Item
Capital Acquisition and Repayment Cycle Frauds - Any type of fraudulent activity related to borrowing money in the name of the NPP entity and accounting for the NPP entity's debts Borrowing for Personal Use - Theft of Interest Payments - Theft of Loan Proceeds		 Creditor Complaints - Late/Missing Loan Payments Missing Blank Cheques or Negotiables Loan Payments Mailed to Employees' Addresses or Post Office Boxes Missing/Altered Receipts, Bank Statements, Cancelled Cheques, or Other Records
Cash Misappropriation - Any type of fraudulent activity related to the NPP entity's cash account: a. petty cash; and b. demand deposits: (1) NPP chequing accounts, (2) NPP savings or interest- bearing accounts, and (3) NPF certificates of deposit or all other liquid investments that easily	Theft of Petty Cash - Forging or Preparing Fictitious Vouchers for Reimbursement from Petty Cash - "Borrowing" from Cash Floats or Cash on Hand <u>Theft of Bank Deposits</u> - Theft of Receipts (Funds) Prepared for Bank Deposit - Theft of Blank or Signed Cheques	 Late and/or infrequent bank deposits Shortages or Missing Cash on Hand Missing/Altered Cash Register Tapes, Receipts, Bank Statements, Cancelled Cheques, or Other Records

can be converted to cash.	a of a subscription is a laft
can be converted to each	

NPP related frauds also may be classified by the type of concealment on-book frauds and offbook frauds. An on-book fraud is one that principally occurs within the NPP entity and where an audit trail (possibly obscure) exists to aid in detection. Examples include fictitious vendors and ghost employees. On-book frauds normally are detected at the point of payment. An off-book fraud is one which occurs outside the accounting environment, and where no audit trail is likely to exist. Examples include bribery and kickbacks. Off-book frauds are detected in an indirect manner (e.g. complaints by other vendors, lifestyle of employee receiving bribes, etc.).

INTERNAL CONTROLS

Internal controls applicable to the detection and prevention of NPP fraud are as follows:

- a. <u>Elements of Internal Control</u>. Every NPP activity functions under conditions peculiar to its field of endeavour and with particular requirements. There is no ready-made pre-packaged internal control system which meets the needs of all concerns. Management must select the internal controls necessary by comparing the costs to the organization relative to the benefits expected from implementing control. The basic elements essential to satisfactory control are:
 - (1) <u>Organization Plan</u> a logical organizational plan which clearly identifies lines of authority and delegation of responsibility, and which segregates incompatible functions;
 - (2) <u>Accounting Structure</u> an adequate accounting structure (including budgetary techniques, a chart of accounts, procedural manuals and instructions, which reflect the flow of transactions);
 - (3) <u>Transaction Records</u> transactions should be recorded promptly and accurately;
 - (4) <u>Competent Personnel</u> competent personnel with integrity should be hired and properly trained;
 - (5) <u>Authorized Transactions</u> actions are taken only by individuals acting within their authority;
 - (6) <u>Control of Access to Assets</u> access to assets should be limited to authorized individuals;
 - (7) <u>Independent Verification of Accounting Records</u> accounting records should be compared to assets on a regular basis. This comparison should be done by individuals other than those having custody of records and assets; and
 - (8) <u>Management Review</u> management should review the organization's financial operations, financial position, and internal control at regular and frequent intervals.
- b. <u>Adequate Segregation of Duties</u>. Management should segregate the following duties to prevent intentional and unintentional errors:
 - (1) <u>General</u>. Custody, authorization, and record keeping functions must be separated:
 - (a) Separation of the custody of assets from accounting,

- (b) Separation of the authorization of transactions from the custody of related assets,
- (c) Separation of duties within the accounting function, and
- (d) Separation of operational responsibility from record-keeping responsibility.
- (2) <u>Acquisition and Payment Cycle</u>. See the NPP Contracting Policy.
- (3) <u>Payroll and Personnel Cycle</u>. Separate accounting for work from cheque processing. Separate cheque processing from cheque distribution. Separate employee hiring/firing from timekeeping. Separate claims processing from claims approval. Separate claims processing and claims approval from claims payment.
- (4) <u>Sales and Collection Cycle</u>. Separate sales, record keeping, and cash handling. Separate purchasing from disposal of obsolete inventory, scrap, or fixed assets.
- (5) <u>Inventory and Warehousing Cycle</u>. Separate inventory purchasing/ disbursement approval from the purchasing and warehousing functions. Separate receipt of inventory from custody of inventory. Separate independent verification of inventory from the purchasing and warehousing functions.
- (6) <u>Capital Acquisition and Repayment Cycle</u>. Separate authorization to borrow from the cash handling and accounting functions.
- (7) <u>Cash</u>. Separate payment authorization from the record keeping and cash handling functions.
- c. <u>Prevention of Errors in Journals and Records</u>. To prevent errors in journals and records, the organization must ensure the following:
 - (1) Recorded transactions are valid,
 - (2) Transactions are properly authorized,
 - (1) All existing transactions are recorded (no omissions),
 - (5) Transactions are properly valued (i.e. the correct financial value is recorded for the transaction),
 - (6) Transactions are properly classified (i.e. recorded in the correct accounts),
 - (7) Transactions are recorded at the proper time, and
 - (8) Transactions are properly included in subsidiary records and correctly summarized.
- d. **Point of Sale (POS)/Cash Registers.** POS/Cash registers are not, in themselves, controls. It is only by exercising supervisory prerogatives and using the various features of these machines, that management exercises control. To evaluate internal control over cash register transactions, the following questions should be answered:

- (1) Is there a POS/cash register in use?
- (2) Is each sale recorded at the time of the transaction?
- (3) Is a sales receipt given to the customer?
- (4) Is there a master tape that records all transactions?
- (5) Is the master tape retained and examined periodically by supervisory or management personnel?
- (6) Does the cash register provide "X" and "Z" readings?
- (7) Do the "Z" reading tapes indicate consecutive reading numbers?
- (8) Are "Z" readings taken by supervisory staff not employed on cash register duties?
- (9) Are the reading keys secured and accessible only to designated supervisory staff?
- (10) Do representatives of management periodically carry out independent readings?
- (11) Are the "Z" reading consecutive reading numbers verified by the NPP accounting staff?

Each "No" answer to the above questions indicates a weakening of internal control. Management should take appropriate corrective action to minimize such weaknesses.

- e. <u>Serially Numbered Forms</u>. The use of serially numbered documents is a common method of internal control, by providing an accountable record for transactions. Cheques, tickets, invoice, purchase orders, and many other documents can be controlled in this manner. Certain documents, such as cheques and purchase orders, require strict accountability for every number in the series with a regular inspection of the documents used. Other types of documents, such as admission tickets, can be controlled by verifying unused holdings and computing the total value of those issued/sold between verifications. Detailed procedures for control of serially numbered documents are given at A-FN-105-001/AG-001 (Policy and Procedures for Non-Public Funds Accounting), <u>Chapter 6</u>. Accountable documents include:
 - (1) Form CF 601, Purchase Order and Receipt,
 - (2) Form CF 602, NPF Receipt,
 - (3) Form CF 603, Merchandise Requisition,
 - (4) Form CF 614, Merchandise Stocktaking Report,
 - (5) Form CF 1023, Inventory Record,
 - (6) Form DND 1221, NPF Invoice,
 - (7) Form CF 1333, Request for Credit,
 - (8) Form CF 1343, Retail Price Change,
 - (9) Form DND 1353, CANEX Purchase Order,
 - (10) Blank cheques,
 - (11) Gift Certificates; and
 - (12) Tickets.
 - **Proper Approvals.** Approval from the appropriate authorized individual should be obtained and recorded for critical functions listed below:

f.

- (1) <u>Sales and Collection Cycle</u>. Authorization for credit granting, write-offs, and shipment of goods.
- (2) <u>Acquisition and Payment Cycle</u>. Authorization for purchasing of goods and services, and disposing of obsolete inventory, scrap, or fixed assets.
- (3) <u>Payroll and Personnel Cycle</u>. Authorization for hours worked and wage rates, hiring and terminations, overtime, medical benefits, and travel/ relocation expenses/benefits.
- (4) <u>Inventory and Warehousing Cycle</u>. Authorization for inventory purchase, inventory disbursement, disposal of obsolete inventory, scrap, or fixed assets.
- (5) <u>Capital Acquisition and Repayment</u>. Authorization to borrow.
- (6) <u>Cash</u>. Authorization to withdraw funds from bank accounts.
- (7) <u>Barter</u>. Appropriate authorization for non-monetary exchange of goods and services. For more details on Sponsorship and Donations, refer to A-FN-105-001/AG-001 <u>Chapter 29</u>.
- g. **Documentation.** Accurate, timely, and complete records must be kept for all transactions. This includes the initiation, authorization, and completion of each transaction. Records are kept within the NPP entity, by the local Non-Public Property Accounting Manager, and with outside entities (e.g. banks and other financial institutions, customers, vendors/suppliers, Provincial/Municipal licensing authorities, etc.). Time Sheets and Payroll Verification Reports (PVR) are financial records that must be maintained at the local NPP entity outlet. Records must be maintained for the previous six years plus the current year.
- h. <u>Independent Verification</u>. Bank reconciliations, comparisons of inventory to accounting records, audits, and other verification activities should be performed frequently by personnel independent of the function/activity under review and by management.

SECURITY MEASURES

Internal control requires that access to assets be limited only to authorized personnel. This is achieved through the use of appropriate physical, procedural, and other types of security measures. Key security requirements can be found in <u>Chapter 6</u> and <u>Chapter 7</u> of the A-FN-105-001/AG-001, Policy and Procedures for Non Public Property (NPP) accounting, and Chapter 8 of the National Defence Security Policy (A-SJ-100-001/AS-000)

POLICIES AND PROCEDURES - RELEVANT LINKS

A-FN-105-001/AG-001, Policy and Procedures for Non Public Property (NPP) accounting

PROTECTION OF RESALE GOODS AND ASSETS

TYPES OF FRAUD

The types of fraud that could be found within NPP are typical of those found in the inventory and warehousing function of any large organization. Supply related frauds involve the diversion of material from its intended purpose. Some examples include:

- a. Ordering unneeded inventory or exceeding authorized entitlement quantities;
- b. Appropriating inventory for personal use or to sell for profit;
- c. Theft of inventory and scrap proceeds; and
- d. Appropriation of surplus inventory and scrap to sell for profit.

RED FLAGS

Some Red Flags that indicate supply-related fraud include:

- a. Excessive inventory shrinkage;
- b. Discrepancies between demands/orders, receiving records, inventory records, shipping records, issue records, and actual inventory on hand;
- c. Discrepancies between current and previous reports and items on hand during supply verifications, stocktaking counts, and reconciliations of serialized items;
- d. Disposals of specific items (scrap or surplus) followed by orders/demands for the same items;
- e. Shipments to employees' residence addresses;
- f. Excessive orders/demands by item;
- g. Excessive issues of items to units/individuals;
- h. Issues of items to units/individuals without proper entitlement;
- i. Unduly low inventory holdings for specific item types; and
- j. Excessive write-off of inventory or write-off by persons lacking proper authority.

INTERNAL CONTROLS

Key internal controls applicable to supply and material are summarized below:

- a. <u>Stocktaking and Verification</u>. Detailed procedures for stocktaking and verification are given in <u>Chapter 26</u> of A-FN-105-001/AG-001.
- b. Investigation of Stocktaking/Verification Discrepancies.
- c. <u>Write-Off Control</u>. Detailed procedures for reporting and approving write-off of material are provided within the A-FN-105-001/AG-001 <u>Chapter 28</u> and contact your local NPP accounting office for procedures.
- d. Inventory and Special Material Control.

- e. <u>Segregation of Duties</u>. Custody, entitlement/issue authorization, and record keeping functions must be separated. Separate inventory purchasing/ordering approval from the purchasing/ordering and warehouse functions. Separate receipt of inventory from custody of inventory. Separate independent verification of inventory from the purchasing/ordering and warehousing functions. Separate purchasing/ordering from write-off approval and from disposal of surplus/scrap inventory.
- f. <u>**Prevention of Errors in Records.**</u> To prevent errors in records, the organization must ensure the following:
 - (1) Recorded transactions are valid,
 - (2) Transactions are properly authorized,
 - (3) All existing transactions are recorded (no omissions),
 - (4) Transactions are properly valued (i.e. the correct quantity of item is recorded for the transaction),
 - (5) Transactions are properly classified (i.e. recorded in the correct accounts),
 - (6) Transactions are recorded at the proper time, and
 - (7) Transactions are properly included in subsidiary records and correctly summarized.
- g. **<u>Proper Approvals.</u>** Approval from the appropriate authorized individual should be obtained and recorded for material authorization (new/amended entitlements), inventory purchasing/ordering, inventory disbursement, disposal of obsolete inventory, scrap, or fixed assets.
 - (1) <u>Documentation</u>. Accurate, timely, and complete records must be kept for all transactions. This includes the initiation, authorization, and completion of each transaction

SECURITY MEASURES

Internal control requires that access to assets be limited only to authorized personnel. This prevents theft, pilferage, and other forms of illegal diversion of inventory. This is achieved through the use of appropriate physical, procedural, and other types of security measures. Key security requirements for supply and material can be found at <u>A-FN-105-001/AG-001</u>, Policy and Procedures for Non Public Property (NPP) accounting

MATERIAL WRITE-OFF

Authorization for material write-off can be found in the '<u>CDS Delegation of Authorities for Financial</u> <u>Administration of NPP'</u> Matrix on cfmws.ca.

Contact your local NPP accounting office for more details on write-off.

SAFEGUARDING AND DISPOSAL OF MATERIAL

TYPES OF FRAUD

Table 3-3 Material Disposal Frauds and Red Flags

Types of Fraud	Red Flags
Unrecorded/unauthorized transactions	-Discrepancies between fixed asset records and material on hand. - Shortages/losses of specific items - Frequent demands/re-orders of specific items - Material held which is not recorded as on charge to the holder - Holdings of NPP material - History of frequent loss/shortage of specific items
Unauthorized sale of material (for the profit of individuals or the organization)	 Discrepancies between holding records and material on hand Shortages of specific items Frequent demands/re-orders of specific items Unit personnel with unexplained wealth or who live beyond their means
Unauthorized disposal of material (e.g. improper conversion to scrap)	 Frequent shortages of specific items followed by re-orders Large quantities of CF/DND/NPP material being sold in the local community without proper authorization. Shipments of material to employees' residence addresses
 Theft of disposal proceeds: (1) Theft of scrap or other material awaiting disposal; (2) Theft of sales proceeds for disposed material. 	 Shortages in funds received from purchasers of disposed material Missing payments from purchasers of disposed material Discrepancies between the realized gain/loss on the sale of fixed assets and the amount reported on the entity financial statements.

INTERNAL CONTROLS

Internal controls for detecting and preventing material disposal frauds are the same as those generally applicable to supply and material. Segregation of duties is critical. Different personnel should handle the following duties:

- a. ordering inventory;
- b. issuing/disbursing inventory;
- c. converting inventory to scrap/surplus; and
- d. receiving proceeds from disposal of scrap/surplus.

If any one person has the ability to order and issue inventory, then that person has the ability to order excess inventory, which then can be converted for personal use. If any one person has the authority to convert inventory to scrap/surplus, dispose of the scrap/surplus, and collect the proceeds of scrap/surplus disposal, that person can divert (i.e. steal) the proceeds, or steal "scrap/surplus" inventory for personal use or to sell for profit.

SECURITY MEASURES

All inventory (including surplus and scrap) should be kept in secure storage. Access should be limited to authorized personnel only. Appropriate personnel and procedural measures should be implemented.

NON-PUBLIC PROPERTY (NPP) FRAUD PREVENTION QUESTIONNAIRE

Guidance Documentation for the Non-Public Property Fraud Control Plan

RISK CHECK

A Self-Assessment Questionnaire to assist Non-Public Property Accounting Managers, Business Managers/Directors and Supervisors to identify high risk areas for losses of resources through fraud, waste, abuse, mismanagement and to assess the adequacy of prevention measures and controls.

FRAUD RISK SELF ASSESSMENT QUESTIONNAIRE

In the context of Fraud Risk Management, the term resources is not confined merely to funds or money in the delegated 14 November 2011

sense, but is used in the broadest sense including all Non-Public Property (NPP). It includes personnel, time, information, assets and intellectual property.

This Fraud Prevention questionnaire has been designed as a self help assessment tool to guide Non-Public Property Accounting Mangers (NPPAM) and operational managers in recognizing potential risk of loss to resources delegated to

them and to assess the adequacy of existing controls. An alert symbol 🖸 appears against responses indicating a possibly inadequate level of control. Sometimes you will be asked to elaborate on a particular answer and a box has been provided for that purpose.

As per A-PS-110-001/AG-002, *The National Defence Act* (NDA) provides that NPP shall be used for the benefit of CF members, former members, their dependants, or for any other purpose approved by CDS. Section 39 (3) of the Act also provides that, except as authorized by the CDS, "no gift, sale or other alienation or attempted alienation of non-public property" is effectual to pass the property therein.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

Most operational managers and NPPAM will be responsible for only a **small** proportion of the resource categories covered by this questionnaire. Answer only those questions in sub-sections related to categories which **you** manage or control, and this way you won't be daunted by the questionnaire.

CONTENTS

Section A – Expenditure Transactions

- Al Salaries
- A2 O&M, travel, etc
- A3 Non-Public Property (NPP) Monies including Petty Cash
- A4 Non-Public Property (NPP) Corporate Credit Card
- A5 Purchase Orders/Manual Commitment

Section B - Assets

- B1 Control of Assets
- B2 Disposal of Assets
- B3 Information (including storage on computer facilities)
- C1 Purchasing of Fixed Assets and other Goods and/or Services
- D1 Payment Card Industry (PCI) Compliance

A1 Salaries

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

A.1 Are you involved in the payment or authorization of salaries (including the input of data upon which salaries are based)?

Yes 📙 Please go to next question

No 📙 Go to A.2

A.1.1 What was the total value of gross salaries paid for the last pay period?

Up to \$50,000	
\$50,001-\$100,000	
\$100,001-\$200,000	
Over \$200,000	
Data unavailable	

A.1.2 How many people were paid in the last pay period?

Up to 50	
51 - 100	
101 - 200	
Over 200	
Data unavailable	

A.1.3 Are there predictable periods of abnormally high workload in the processing or approval functions?

Yes	
No	

A.1.4 Are additional resources allocated for processing and checking during these periods?

Yes	
No	

Go to A.1.6

A.1.5 What sort of additional resources are allocated for these periods?

Overtime	
Additional Staff	
Other	

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A 1.6 What was the level of staff turnover in this entity in the last financial year?

0% - 30%	
31% - 60%	
61% - 100+%	

A.1.7 What was the general level of related experience of new/replacement staff in the last fiscal year?

Low	
Medium	
High	

A.1.8 Are the approval, processing and checking functions geographically co-located (i.e., in the same building, on the same Base/Wing etc.)?

Yes	
No	

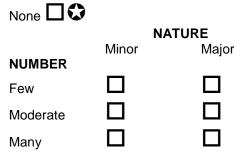
A.1.9 Are the processing and approval functions separated?

Yes	Ш
No	$\Box \diamondsuit$

A.1.10 What is the minimum number of people required to approve a salary payment or adjustment?



A.1.11 In addition to normal controls what degree of additional local management controls / Standing Operating Procedures have been put in place?



A.1.12 What level of review is the NPP entity subject to?

	Tick <i>EACH</i> applicable box Nil Review Supervisory Checks Compliance and Assurance Review/Command Inspection Chief of Review Services (CRS) Audit and External Aud		Random	Scheduled
A.1.13	How would you describe the processing of salary paymePrimarily computerised50/50 computerised/manualPrimarily manual	ents and	authorizations?	
A.1.14	Is access to salaries records (e.g., excluding original door Yes No	cuments)	controlled?	
A.1.15	How is access to salaries records controlled? Insecure area Partially secure area Secure area Initial password gives full access (computer) Initial password gives read only access (computer) Manual records file register Supervised access to manual records Accountable forms kept in locked container- - single custodian - double custodian			
A.1.16	Are all instances of access to salaries records recorded' Yes No	?		
A.1.17	How often are records of access inspected? Random Scheduled Frequently Image: Compare the second			

A.1.18 Have staff members performing this activity been provided with relevant training?

No Yes	What? When?

A.1.19 Do staff involved in this activity have easy access to relevant manuals and instructions?

Yes	
No	

A2 (O&M, Travel, etc)

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

A.2 Do any of your activities involve the payment or authorization of O&M, Travel, etc.

Yes	Please	go to the	next question
-----	--------	-----------	---------------

No Go to A.3

A.2.1 What was the total value of O&M, travel, etc paid in the last period?

Up to \$5,000	
\$5,001 - \$10,000	
\$10,001 - \$20,000	
Over \$20,000	
Data Unavailable	

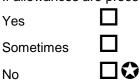
A.2.2 How many transactions were completed in the last monthly reconciliation?

Up to 50	Ш
51 - 100	
101 - 200	
Over 200	
Data unavailable	

A.2.3 What type of expenditures does your NPP entity process?

Travel	Ш
Moving	
O&M	
Combination of Above	
Other	

A.2.4 If allowances are processed in your NPP entity, do you require documentation before approving/processing them?



A.2.5	Are there pr	redictable i	periods of	abnormally	/ hiah v	workload in	the pr	ocessina	or ap	proval	functions?
/	7 a 0 a 1010 pi	i ouiolubio j		abriormany	, ingii	nonaoaa m		ooooonig	or up	provui	ranotiono.

Yes	Ш
No	

A.2.6 Are additional resources allocated for processing and checking during these periods?

Yes	
No	Go to A.2.8

A.2.7 What sort of additional resources are allocated for these periods?

Overtime	
Additional Staff	
Other	

A.2.8 What was the level of staff turnover in this activity in the last fiscal year?

0%- 30%	
31% - 60%	
61%- 100+%	

A.2.9 What was the general level of work related experience of new/replacement staff in the last fiscal year?

Low	
Medium	
High	

A.2.10 Are the approval, processing and checking functions geographically co-located (i.e., in the same building, on the same Base/Wing etc)?

Yes	Ш
No	

A.2.11 Are the processing and approval functions separated?

Yes	
No	

A.2.12 What is the minimum number of people required to approve a payment or adjustment?

0-1	
-----	--

- 2 L
- 3+

A2.13 In addition to normal controls what degree of additional local management controls / Standing Operating Procedures have been put in place?

	N	ATURE
	Minor	Major
NUMBER		_
Few		
Moderate		
Many		

A.2.14 What level of review is the NPP entity subject to?

	Tick <i>EACH</i> applicable box Nil Review			
	Supervisory Checks Compliance and Assurance Rev Chief of Review Services (CRS)	·	Random	Scheduled
A.2.15	How would you describe the pro Primarily computerised 50/50 computerised/manual Primarily manual	Decessing of O&M and travel payn	nents and author	izations?

A.2.16 If O&M and travel processing is computerised, is there an inbuilt review trail in the system's software?

Yes	
No	

A.2.17 Is access to O&M and travel records (e.g., excluding original documents) controlled?

Yes	
No	

A.2.18	How is	access	to	O&M a	and	travel	records	controlled?
--------	--------	--------	----	-------	-----	--------	---------	-------------

	Insecure area			
	Partially secure	e area		
	Secure area			
	Initial password	d gives full acce	ess (computer)	
	Initial password	d gives read onl	y access (computer	·
	Manual records	s file register		
	•	cess to manual orms kept in lock		
	- single	e custodian		
	- doub	le custodian		
A.2.19	Are all instance Yes		O&M and travel reco	ords recorded?
A.2.20	How often are	records of acce	ss inspected?	
	Frequently Infrequently	Random	Scheduled	

A.2.21 Have staff members performing this activity been provided with relevant training?

Yes	What? When?
No	

A.2.22 Do staff involved in this activity have easy access to relevant manuals and instructions?



A.3 Non-Public (NP) monies including Petty Cash

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

A.3 Do any of your activities involve the use of Non-Public monies including Petty Cash, Standing Advances, etc? Note: Non-Public Monies are all cash values including postage stamps and bus tickets.

Yes 📙 (Go to next question
---------	---------------------

No	Go to A.4
110	001071.4

A.3.1 Does your NPP entity deal with Standing advances?

No	Go to	A.3.6

A.3.2 What was the value last month of these standing advances?

0 -\$500	
\$501 -\$ 2000	
\$2000+	

A.3.3 How many standing advance transactions were completed last month?

0 - 50	
51 - 100	
101 - 200	
201+	

A.3.4 What level of review are standing advances subject to? Tick *EACH* applicable box

Tick *EACH* applicable box



	Random	Scheduled
Supervisory Checks		
Compliance and Assurance Review/Command Inspection		
Chief of Review Services (CRS) Audit and External Auditors		

- A.3.5 Is the reviewing/checking supervisor/manager different to the custodian?
 - Yes 🔲
 - No 🛛 🗘

	D	
A.3.6	Does your area deal with	Non-Public Property revenue receipt?

A.3.6	Does your area deal with Non-Public Property revenue receipt?		
	Yes 📙		
	No 🗖	Go to 3.10	
A.3.7	What was the v	ralue last month of revenue receipts of Non-Public funds?	
	0 - \$500		
	\$501 - \$2000		
	\$2000+		
A.3.8	How many reve	enue receipts of Non-Public funds transactions were completed last month?	
	0 - 50		
	51 - 100		
	101 - 200		
	201+		

A.3.9 What level of review are revenue receipts of Non-Public funds subject to?

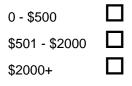
Tick EACH applicable box	
Nil Review 🗖 😒	

	Random	Scheduled
Supervisory Checks		
Compliance and Assurance Review/Command Inspection		
Chief of Review Services (CRS) Audit and External Auditors		

A.3.10 Does your area deal with postage stamps, bus tickets, stamp machines, NPP event tickets, etc?

Yes	
No	Go to A.3.15

A.3.11 What was the value last month of the postage stamps, bus tickets, stamp machines, NPP event tickets, etc?



A.3.12 How many postage stamps, bus tickets, stamp machines, NPP event tickets, etc transactions were completed last month?

0-50	
51 - 100	
101 - 200	
201+	

A.3.13 What level of review is postage stamps, bus tickets, stamp machines, NPP event tickets, etc subject to?

	Tick <i>EACH</i> applicable box Nil Review Supervisory Checks Compliance and Assurance Review/Command Inspection Chief of Review Services (CRS) Audit and External Auditors	Random	Scheduled
A.3.14	Is the reviewing/checking individual different to the custodian? Yes No	_	-
A.3.15	Does your area deal with petty cash? Yes Go to A.3.25		
A.3.16	What was the value last month of petty cash expenditure? Up to \$500 \$500 - \$1,000 \$1,001+		
A.3.17	How many petty cash transactions were completed last month?Up to 50I51 - 100I101 - 200I200+I		
A.3.18	How many people in the NPP entity can approve petty cash exp 1-5 5-20 5-20 1-5 1-	enditure?	
A.3.19	20+	cessing individua	1?
A.3.20	Is the individual raising the petty cash reimbursement always dif approving the petty cash reimbursement? Yes No	ferent from and	subordinate to the individual

A.3.21 Is there a procedure in place for reconciling expenditure with receipt of goods?

Yes (goods & receipts verified by other than purchasing individual)
Yes (receipts only verified by other than purchasing individual)
Yes (goods only verified by other than purchasing individual)
No

A.3.22 What level of review is petty cash subject to?

Tick EACH applicable box

Nil Review		
	Random	Scheduled
Supervisory Checks		
Compliance and Assurance Review/Command Inspection		
Chief of Review Services (CRS) Audit and External Auditors		

A.3.23 At any one time, what is the average value of all Non-Public monies held by your area?

0 - \$200	
\$201 - \$500	
\$501 - \$1000	
\$1001 - \$5000	
\$5001+	

A.3.24 How are Non-Public monies stored?

Locked container	Ш
Single custodian	
Double custodian	
Double lock, fire proof safe	
Single custodian	
Double custodian	
Other	

A.3.25 Are you involved in opening and operating official bank accounts?



I

A.3.26 Are you involved in the transit of Non-Public monies?

	Yes U What special arrangements are made?
	No
A.3.27	Is a register of accountable forms maintained?
	Yes D
	No 🗖 🗘
A.3.28	How is access to original documents and records controlled after they have been processed?
	Insecure area
	Partially secure area
	Secure area
	Initial password gives full access (computer)
	Initial password gives read only access (computer)
	Manual records file register
	Supervised access to manual records
	- single custodian
	- double custodian
A.3.29	Are all instances of access to original documents and records recorded once they are paid?
	Yes 🗖
	No 🗖 🗘
A.3.30	How often are records of access inspected?
	Random Scheduled

Frequently	
Infrequently	

A.3.31 Have staff members performing this activity been provided with relevant training?

	Yes	What? When?
	No	
A.3.32	Do staff Yes No	involved in this NPP entity have easy access to relevant manuals and instructions?

A.3.33 Are procedures in place to ensure sales/revenue are appropriately controlled (ie. Safekeeping of X and Z keys and cash/over shortage, for SMS systems are passwords secured).

Yes	
No	

A4 Non-Public Property (NPP) Corporate Credit Card

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

- A.4 Do any of your activities involve the use of a NPP Corporate Credit Card?
 - Yes 📙 Go to next question
 - No Go to A.5
- A.4.1 How many cards are on issue to individuals within your NPP entity?



A.4.2 What is the average monthly total value (over the past three statements) of transactions on each card? (e.g., total value of all transactions for the past three statements divided by three).

	No. of Cards
Up to \$1,000	
\$1,001 - \$5,000	
\$5,001 - \$20,000	
\$20,000 - \$100,000	
\$100,000+	

A.4.3 What is the monthly average number (over the past three statements) of transactions for each card?

	No. of Cards
Up to 50	
51 - 100	
101+	

A.4.4 What was the highest value of any single transaction for each card on the past three statements?

	Up to \$500 \$501 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000 \$100,000+		No. of Cards			
A.4.5	What are the limits of t Up to \$100 \$101 - \$500 \$501 - \$1,000 \$1,001 - \$10,000 \$10,001 - \$100,000	he cards?				
A.4.6	Is there a procedure in Yes D Please	-	ciling expenditure or		r statements?	
A.4.7		A.4.8 文	tion always different	from the card h	older?	
A.4.8	Are card holders requir Yes No Sometimes (Depending (At what value do you	g on value of exp	penditure)	e prior to makin]] ✿]	g a transaction?	

A.4.9 What level of review has taken place on credit card usage in your NPP entity in the past year?

Tick EACH applicable box



	Random	Scheduled
Supervisory Checks		
Compliance and Assurance Review/Command Inspection		
Chief of Review Services (CRS) Audit and External Auditors		
A.4.10 How is access to original documents and records controlled afte	r they have be	een processed?
Insecure area	1	
Partially secure area		
Secure area		
Initial password gives full access (computer)		
Initial password gives read only access (computer)		
Manual records file register		
Supervised access to manual records		
- single custodian		
- double custodian		
A.4.11 Are all instances of access to original documents and records r Yes No III	ecorded once	e they are paid?
A.4.12 How often are records of access inspected?		
Random Scheduled		
FrequentlyImage: Constraint of the second secon		
A.4.13 Have staff members performing this activity been provided with Yes What? When?	relevant train	ning?

A.4.14 Do staff involved in this activity have easy access to relevant manuals and instructions?

Yes	
No	

A5 Purchase Orders/Manual Commitment

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

- A.5 Do any of your NPP entities involve the use of Purchase Orders (including claims processing against contracts)?
 - Yes Please go to next question
 - No

Please go to Section B - Assets.

A.5.1 What was the value last month of this type of expenditure?

Up to \$500	
\$501 - \$1,000	
\$1,001 - \$5,000	
\$5,001 - \$30,000	
\$30,000+	

A.5.2 How many transactions were completed last month?

Up to 50	
51-100	
101-200	
Over 200	

A.5.3 How many people in the NPP entity can approve this form of expenditure?

1 - 5	
5 -20	
20 +	

A.5.4 Is the approving/issuing individual always different from the processing individual?

Yes	
No	

A.5.5 Is the person raising the Purchase Order/making the commitment always different from the person approving the invoice?

Yes	
No	

A.5.6 Is there a procedure in place for reconciling expenditure with receipt of goods?

	Yes No						
A5.7	What I	evel of review	is the activity su	bject to?			
		EACH applicab eview 🗖 😧	le box				
	Comp		surance Review/	Command Inspe		Random	Scheduled
A.5.8	Is acce Yes No	ess to original o	ontrolled docum	ents after they h	ave been	processed?	
A.5.9	Insecut Partiall Secure Initial p Initial p Manua Superv	re area y secure area area password gives password gives I records file re	full access (con read only acces gister manual records pt in locked con dian	ss (computer)		r they have bee	en processed?
A.5.10) Are all Yes No	instances of a	ccess to original	documents and	records re	corded once th	ey are paid?

A.5.11 How often are records of access inspected?

	Random	Scheduled
Frequently		
Infrequently		

A.5.12 Have staff members performing this activity been provided with relevant training?

Yes No	What?			

A.5.13 Do staff involved in this activity have easy access to relevant manuals and instructions?

Yes	
No	

SECTION B - ASSETS

For the purposes of this questionnaire, "asset" includes all capital equipment items (major and minor), facilities, vehicles, furnishings, inventories of stores and spare parts and administrative support equipment (such as computer hardware and peripherals, computer equipment and software (including manuals, tapes and diskettes), facsimile machines, telephones, electronic recorders, audio-visual equipment, typewriters, photocopiers, printing/reproduction equipment and training aid equipment). It includes consumable items related to the use of the above (e.g., power, fuel, maintenance / cleaning stores & stationery, printer & photocopy toner and supplies). NPP Managers should ensure that this part of the questionnaire is done for both merchandise for resale and fixed assets.

B1 Control of Assets

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

B.1.1 Is this NPP entity responsible for the control of assets?

Please go to the next question.

- Yes
- No Go to B2.
- B.1.2 What is the assessed overall value of total assets for which the NPP activity entity is responsible?

< \$50,000	
\$50,000 - \$200,000	
\$200,000 - \$500,000	
\$500,000 - \$1,000,000	
>\$1,000,000	

B.1.3 What percentage of assets, located within your NPP activity entity, can be considered as either valuable, portable desirable or exchangeable (i.e., for alternative or personal use outside of the CFMWS work environment)?

Up to 25%	
26% - 50%	
More than 50%	

B.1.4 Has your activity area revealed asset stocktaking deficiencies or asset control procedural deficiencies through either external review or stocktaking activities during the previous two years?

Yes	
No	

B.1.5 How frequently is the merchandise for resale and fixed assets within your NPP activity entity subject to stocktaking?

Monthly	
Quarterly	
Bi-annually	
Annually	
Biennially	
Less Frequently	How long since last stocktaking?

B.1.6 How is the inventory verifications performed?

Personnel external to the activity	Go to B.1.8
Activity staff	
Combination of the above	

B.1.7 Are internal stocktaking activities performed by the same persons who have custodian responsibilities?

Always	
Sometimes	
Never	

B.1.8 What percentage of assets held by the activity area required authorization from an external (or higher) authority prior to acquisition?

Up to 20%	
21 - 50%	
More than 50%	

B.1.9 What is the physical security classification of the work activity area containing the assets?

Secure	Ш
Partially Secure	
Not In a secure location	

B.1.10 Does your area maintain an assets register?

Yes	
No	
Held by Other Area	

B.1.11 Are individuals removing or relocating assets from the workplace required to sign for such action?

Yes	
No	

B.1.12 Is authorization required to remove assets from the normal workplace location?

Yes	
Supervisor/Manager or Higher	
DA or inventory holder	
Other	Who?
No	
B.1.13 Is authorization required to allow workspace?	w use of assets outside of normal working hours and outside of the normal
Yes	
Supervisor/Manager or Higher	
DA or inventory holder	
Other	Who?
No	
B.1.14 How is physical access to the a	sset location controlled?
Supervised and Recorded Acce	
Recorded Computer Keycard	

Unsupervised Secure Area Access

Unrestricted Area

B.1.15 What is the degree of consumable items (e.g. office supplies, etc)?

			VER RATE (pe		
	AVERAGE ITEM VALUE	<100%	100%-200%	>20	0%
	Over \$100				
	\$51 - \$100				
	Up to \$50				
B.1.16	6 How often are	your stockt	aking records a	audite	d?
	More Frequent	ly than Qua	arterly		
	Quarterly				
	Biannually				
	Annually				
	Less Frequently	y than Abo	ove		How often?
B.1.17	7 Have staff men Yes	nbers perfo What?	orming this activ	vity be	een provided with relevant training?

No 🛛 🗘

B.1.18 Do staff involved in this activity have easy access to relevant manuals and instructions?

Yes	
No	

B2 Disposal of Assets

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

B.2.1 Has this entity disposed of assets during the last two fiscal years?

Yes 📙	Please go to the next question
-------	--------------------------------

B.2.2 What was the highest value of any one asset disposed of during the last two fiscal years?

Up to \$5,000	Ш
\$5,001 - \$50,000	
\$50,000 - \$100,000	
\$100,001 - \$500,000	
More than \$500,000	

B.2.3 What percentage of past disposal action within the activity area was initiated and processed within the NPP entity?

Up to 25%	
25 - 75%	
More than 75%	

B.2.4 Has any past disposal action for your area been initiated and processed outside the NPP entity?

Yes		
No		

B.2.5 Are there any local disposal directives within your NPP entity?

Go to B.2.7

Yes	
No	

B.2.6 Is disposal action only conducted in accordance with the disposal policy within A-FN-105-001/AG-001 chapter 27 (inventory shrinkage/breakage and short/over) or chapter 28 (fixed assets)?

Yes	
No	

- B.2.7 Is the individual appointed for disposal different from the person responsible for the physical custody of the assets?
 - Yes LI

28

B.2.8 Is disposal recorded in accordance with A-FN-105-001/AG-001 chapter 27/28?

	Yes			
	No			
B.2.9	Are these dispo	sal records verified by an independent source?		
		Go to B.2.12		
P 2 10) Who conducts t			
D.2. IC	Entity Staff			
	-	ersonnel External to the Entity		
	Personnel Exte	rnal to the Entity		
B.2.11	I How often are	the records audited?		
	Tick EACH ap	plicable box		
	Nil Review		Random	Scheduled
	Supervisory C	hecks		
	Compliance ar	nd Assurance Review/Command Inspection		
	Chief of Revie	w Services (CRS) Audit and External Auditors		
B.2.12	2 What level of au	uthorization is required for asset disposal?		
	Asset Manager/	/Inventory holder		
	Manager extern	al to Entity		
	Base/Wing/Unit	Commander		
B.2.13		bers performing this activity been provided with r	elevant training?	
	Yes 📙	What?		
B.2.14	1 Do staff involve	d in this activity have easy access to relevant ma	nuals and instruc	tions?

Yes D No DO

B3 Information (including storage on computer facilities)

	ert symbol	should draw your intention to the requirement	or more internal controls to mitigate risk.	
must b		ed as per The Chief of the Defence Staff Deleg	payment approval authority, and requisitioning authority pation of Authorities for Financial Administration of Non-	
B.3.1	Does this area involve the keeping of commercially sensitive/intellectual property/proprietary information/classified/valuable records?			
Yes	Р	lease go to the next question		
No	G	to to C1		
B.3.2	Who cont Processin Superviso Managem Not contro	bry Staff	\$?	
B.3.3	Yes C	to records restricted to a need to know basis?		
B.3.4	Insecure a Partially s Secure ar Initial pase	ecure area		
		ecords file register		
		ed access to manual records		
	Accountal	ble forms kept in locked container		

B.3.5	What recording system is used?Manual Filing SystemComputer SystemCombination of the Above
B.3.6	In the last 12 months has your area been required to produce an Initial Loss or Compromise Report for classified information? Yes Tes No
B.3.7	Is the area involved in the transmission of classified/sensitive data/documents/materials? Yes No
B.3.8	Are procedures in place governing the use and security of computer telecommunications links, modems & electronic mail? Yes No
B.3.9	Is classified/sensitive information stored on computers in the area? Yes No
B.3.1(O Is there a designated Systems Security Officer in the area? Yes □ No □©
B.3.1 ⁻	I How is access to the computers in the area controlled? Initial password gives full access? Initial password gives read only access? 2+ passwords Other
B.3.12	2 Does the area handle classified/sensitive information on any removable media (e.g., disks, printer ribbons)? Yes

No 🗖

Secure area	
Secure container	
Other	

B.3.14 Is the NPP entity using standard commercial software?

B.3.14 Is the NPP entity using standard commercial software?
Yes 🔲 What?
No L
B.3.15 Is the computer system in the area accessible to non CFMWS personnel (e.g., industry, contractors)?
Yes 🗖 🗘
No 🗖
B.3.16 Is the area involved in the release of information?
Departmental Officers
Other Government Agencies
Other
B.3.17 Does the NPP entity handle the disposal of information?
Yes How is this handled?
No 🗖
B.3.18 Are individuals regularly reminded of the duty of nondisclosure (e.g., Privacy, FOI, and Access to Information Acts, National Security)?



B.3.19 Have staff members performing this activity been provided with relevant training?

	Yes	What?
	No	
B.3.20		f involved in this activity have easy access to relevant manuals and instructions?
	Yes	
	No	

C1 Purchasing of Fixed Assets and Other Goods and/or Services

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

- C.1 Does this NPP entity involve the purchase of fixed assets and other goods and/or services?
 - Yes Delease go to the next question
 - No 📙 Go to D1
- C.1.1 Does this NPP entity adhere to the Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property (NPP)?

Yes	
No	

C.1.2 What was the value of all purchases in your NPP entity last fiscal year?

Up to \$50,000	
\$50,000-\$200,000	
More than \$200,000	

C.1.3 How many transactions were made in your entity last fiscal year?

Up to 10	
10 - 100	
100 +	

C.1.4 What is the minimum number of people involved in the purchasing process?

1	
2	
3+	

C.1.5 Does the person/s drafting the purchase order have contact with relevant industry representatives?

Tick all applicable boxes		
Yes	Formal*	Informal
Frequent		
Infrequent		

*Formal means higher approval for the contact has been obtained and/or a record of the contact placed on file.

No

П

C.1.6 Are individuals in the entity regularly reminded of the duty of disclosure relating to conflict of interest?

Yes	
No	

C.1.7 Are the acquisition and purchasing process aligned with the NPP Contracting Policy?

Yes	
No	

C.1.8 Is the person/s who writes the purchase order always different from the person/s who issues the request for quotations (etc) and evaluates the quotations/tenders?

Yes	
No	

C.1.9 Is there always more than one manager authorising expenditure at the various steps?

Yes	
No	

C.1.10 Are standing offers/common use contracts/period contracts investigated as a standard part of the purchase process?

Yes	
No	

C.1.11 Is the purchasing process subject to review?

Tick EACH applicable box

Nil	Review	57

	Random	Scheduled
Supervisory Checks		
Compliance and Assurance Review/Command Inspection		
Chief of Review Services (CRS) Audit and External Auditors		

C.1.12 Do staff involved in this activity have easy access to relevant manuals and instructions?

Yes		
No		
C.1.13Hav	e staff men	nbers performing this activity been provided with relevant training?
No		
Yes		What?

C.1.14 Are mechanisms in place to ensure that former employees who are engaged as consultants are in compliance with post separation employment procedures?

Yes	
No	

SECTION D - PAYMENT CARD INDUSTRY (PCI) COMPLIANCE

D1 PCI Compliance

Alert symbol should draw your intention to the requirement for more internal controls to mitigate risk.

Note that all authorities for commitment and contract authority, payment approval authority, and requisitioning authority must be performed as per *The Chief of the Defence Staff Delegation of Authorities for Financial Administration of Non-Public Property* (NPP).

- D.1 Is this NPP entity involved in the capturing of debit and credit card information?
 - Yes Delease go to the next question
 - No

Thease go to the next questie

- You have completed the questionnaire
- D.2 Is access to debit/credit information restricted?



D.3 How many individuals have access to debit and credit card information?

1	
2	
3+	

D.4 Is access to debit/credit information secured at all times?

Yes	
No	

End of questionnaire